

Beverly Hills City Council Liaison / Legislative/Lobby Committee will conduct a Special Meeting, at the following time and place, and will address the agenda listed below:

#### CITY HALL 455 North Rexford Drive 4th Floor Conference Room A Beverly Hills, CA 90210

#### Monday, August 6, 2018 3:30 PM

### AGENDA

- 1) Public Comment
  - a. Members of the public will be given the opportunity to directly address the Committee on any item not listed on the agenda.
- 2) Assembly Bill 931 (Weber) Criminal Procedure: Use of Force by Peace Officers
- 3) California Proposition 10, Local Rent Control Initiative
- 4) State Senate Bill 822 Communications: Broadband Internet Access Service
- 5) State Senate Bill 765 (Wiener) Planning and Zoning: Streamlined Approval Process
- 6) Assembly Bill 2544 (Lackey) Parking penalties
- 7) Assembly Bill 3232 (Friedman) Zero Emissions Buildings and Sources of Heat Energy
- Assembly Bill 2411 (McCarty) as amended on June 12, 2018 Solid Waste use of Compost: Planning
- 9) Senate Bill 1335 (Allen) As Amended on July 2, 2018 Solid Waste Food Service Packaging State Agencies, Facilities, and Property
- 10) Adjournment

Byron Pope

Posted: August 3, 2018

A DETAILED LIAISON AGENDA PACKET IS AVAILABLE FOR REVIEW IN THE LIBRARY AND CITY CLERK'S OFFICE.

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In accordance with the Americans with Disabilities Act, Conference Room A is wheelchair accessible. If you need special assistance to attend this meeting, please call the City Manager's Office at (310) 285-1014 or TTY (310) 285-6881. Please notify the City Manager's Office at least twenty-four (24) hours prior to the meeting if you require captioning service so that reasonable arrangements can be made.

# <u>Item 2</u>



# **CITY OF BEVERLY HILLS**

## POLICY AND MANAGEMENT

### MEMORANDUM

то:	City Council Liaison/Legislative/Lobby Committee
FROM:	Cindy Owens, Senior Management Analyst
DATE:	August 6, 2018
SUBJECT:	Assembly Bill 931 (Weber) Criminal Procedure: Use of Force by Peace Officers
ATTACHMENT:	<ol> <li>Summary Memo from Shaw/Yoder/Antwih Inc.</li> <li>CPOA Fact Sheet</li> </ol>

#### INTRODUCTION

On April 23, 2018, a presentation by Andrew Antwih with Shaw/Yoder/Antwih Inc. was given to the City Council Liaison/Legislative/Lobby Committee (Vice Mayor Mirisch and Councilmember Friedman) on Assembly Bill 931 (Weber) Criminal Procedure: Use of Force by Peace Officers ("AB 931"). Additional information was provided by Police Chief Sandra Spagnoli and Assistant Police Chief Marc Coopwood. After discussion by the Liaisons, they recommended a position of neutral on AB 931 and requested staff and the lobbyist to monitor the bill.

This item presents an update on AB 931 to the Liaisons. After the presentation and discussion, the Liaisons may recommend the following actions:

- Support AB 931
- Oppose AB 931
- Remain Neutral on AB 931
- Provide Other Direction to Staff

#### DISCUSSION

AB 931 would modify California's legal standard governing police officers' use of deadly force. AB 931 was first heard in the Legislature on June 16, 2018 in the Senate Public Safety Committee. The bill passed out of the Committee on a 5-2 vote and is headed to the Senate Appropriations Committee for a hearing on August 6, 2018. Should it pass out of Committee on August 6<sup>th</sup>, it could then head to the Senate Floor for a vote.

As outlined in the summary memo from Shaw/Yoder/Antwih Inc. (Attachment 1), this bill includes several provisions that change the conditions under which police officers may use deadly force, including but not limited to:

• Requires peace officers to attempt to control an incident using time, distance, communication, and available resources in order to deescalate a situation whenever it is safe and reasonable to do so.

• Limits the use of deadly force by a peace officer to instances where it is necessary to prevent imminent and serious bodily injury or death to the officer or another person.

Several peace officer organizations have opposed this bill. The California Peace Officers Association ("CPOA") have produced an advocacy fact sheet for AB 931 (Attachment 2). Some of their key concerns include:

- The bill sets the stage for judging the actions of peace officers—often made in fractions of seconds under extreme conditions—to an unreasonable degree of 20/20 hindsight.
- Restrictions and definition changes contained in the proposed Penal Code 835(a) would place the use of important non-lethal tools in jeopardy.
- This bill will cause officers to be reactionary, as they will be constantly second-guessing themselves when a situation escalates to force application. In turn, this will potentially cause more injuries to peace officers, who delay in the reasonable application of deadly force under the circumstances, thus exposing themselves to harm by suspects.
- Officers will avoid placing themselves in positions of confrontation with suspects due to their concerns about exposure to criminal and civil liability.

A verbal presentation will be provided by Andrew Antwih with Shaw/Yoder/Antwih Inc. on the attached memo.

#### RECOMMENDATIONS

After discussion of Assembly Bill 931 (Weber) Criminal Procedure: Use of Force by Peace Officers, the Liaisons may recommend the following actions:

- 1) Support Assembly Bill 931;
- 2) Oppose Assembly Bill 931;
- 3) Remain neutral; or
- 4) Provide other direction to City staff.

# Attachment 1



#### August 1, 2018

To: Cindy Owens, City of Beverly Hills

From: Andrew K. Antwih, Partner, Shaw / Yoder / Antwih, Inc. Melissa Immel, Legislative Advocate, Shaw / Yoder / Antwih, Inc. Tim Sullivan, Legislative Aide, Shaw / Yoder / Antwih, Inc.

#### Re: AB 931 (Weber) Criminal procedure: use of force by peace officers.

#### Introduction and Background

AB 931 (Weber) is co-authored by Assembly Members Shirley Weber and Kevin McCarty and is sponsored by the American Civil Liberties Union, California. The bill was introduced by Assembly Member Weber along with the California Legislative Black Caucus at a press conference at the Capitol on Tuesday, April 3, 2018. Current law allows a peace officer to use reasonable force to effect an arrest, to prevent escape, or to overcome resistance. Additionally, existing law authorizes the use of deadly force by peace officers when it is necessarily committed in overcoming actual resistance to an arrest, when it is necessarily committed to apprehend a felon who has escaped custody, or when it is necessarily committed while arresting a person charged with a felony who was fleeing from justice or resisting arrest. AB 931 (Weber) would make changes to the conditions under which peace officers may use deadly force.

Specifically, this bill would:

- Require peace officers to attempt to control an incident using time, distance, communication, and available resources in order to deescalate a situation whenever it is safe and reasonable to do so;
- Not require an officer to retreat or desist from an attempt to make an arrest due to the resistance or threatened resistance of the individual being arrested;
- Limit the use of deadly force by a peace officer to instances where it is necessary to prevent imminent and serious bodily injury or death to the officer or another person;
- Prohibit the use of deadly force when an individual only poses a risk to themselves;
- Prohibit the use of deadly force on a fleeing individual unless the person has committed or intends to commit a felony involving serious bodily injury or death or there is an imminent risk of such if the person is not immediately apprehended;
- And, make the legal defense that a homicide was justifiable on the grounds of self-defense unavailable to an officer charged with manslaughter whose actions are inconsistent with the provisions of the bill and are incompatible with a proper regard for human life.

The bill was introduced in the wake of the killing of Stephon Clark by Sacramento Police which resulted in several weeks of protests in the City.

#### Status of Legislation

AB 931 (Weber) has been referred to the Senate Appropriations Committee and is set to be heard on August 6<sup>th</sup>.

#### **Support and Opposition**

Proponents of the bill argue that the standard for the use of deadly force in AB 931 (Weber) will improve the safety of both peace officers and members of the community. They argue that tightening the standard by which peace officers are allowed to use deadly force will counter the perception that officers use force unnecessarily, too frequently, or in problematic ways. This negative perception, they argue, erodes public trust and confidence in law enforcement, making it harder for officers to enforce the law and maintain public safety.

The bill is primarily opposed by law enforcement who argue that the legal standard contained in the bill would endanger officers. They note that the legal standard contained in the bill would have the actions of officers, made in the heat of the moment, judged with the virtue of hindsight. They further argue that this will put officers at risk by limiting their ability to quickly and confidently respond to dangerous situations.

#### Support

ACCE Action **Advancement Project** Alliance for Boys and Men of Color Alliance San Diego American Civil Liberties Union of California American Friends Service Committee Amnesty International USA Asian Law Alliance Bend the Arc Jewish Action Black American Political Association of California Black Women Organized for Political Action California Association of African-American Superintendents and Administrators California Calls California Cannabis Coalition **California Faculty Association California Immigrant Policy Center** California Minority Alliance: Inland Empire Chapter California Nurses Association California Public Defenders Association California State Conference of the NAACP Californians for Justice Californians United for a Responsible Budget Center on Juvenile and Criminal Justice Center on Policy Initiatives Chinese for Affirmative Action City of Berkeley Cindy and Bill Simon Technology School

Clergy and Laity United for Economic Justice (CLUE) **Climate Action Campaign Coalition for Humane Immigrant Rights** (CHIRLA) Coalition for Justice and Accountability Coleman Advocates for Children and Youth **Consumer Attorneys of California** Council on American-Islamic Relations, California Courage Campaign; Californians United for a Responsible Budget (CURB) Drug Policy Coalition Ella Baker Center for Human Rights Fathers and Families of San Joaquin Friends Committee on Legislation of California **Hispanic National Bar Association** I Am... Immigrant Legal Resource Center Koreatown Immigrant Workers Alliance League of Women Voters of California Legal Services for Prisoners with Children Lutheran Office of Public Policy – California Mid-City CAN National Action Network National Center for Lesbian Rights National Nurses United; Oakland Privacy **Orange County Congregation Community** Organization Oscar Grant Committee **Paving Great Futures** People Acting in Community Together **PICO** California

PolicyLink Press4word **Public Health Justice Collective Riverside Temple Beth El Root and Rebound** San Diego Immigrant Rights Consortium San Diego La Raza Lawyers Association San Francisco District Attorney's Office San Francisco Public Defender's Office San Jose Peace and Justice Center Santa Ana Unidos Santa Barbara Women's Political Committee Santa Clara University Service Employees International Union (SEIU) SF LGBT Center Silicon Valley De-Bug Showing Up for Racial Justice (SURJ), Bay Area Showing Up for Racial Justice, Sacred Heart Together We Will – San Jose Transgender Law Center **True Hope Church** UAW 2865, UC Student-Workers Union United Food and Commercial Workers (UFCW) -Western States Council White People 4 Black Lives. Women's Foundation of California Youth ALIVE! Youth Justice Coalition **85** Private Individuals

#### Opposition

Association of Orange County Deputy Sheriffs California Association of Highway Patrolmen California Association of Code Enforcement Officers California Coalition of Law Enforcement Associations California College and University Police Chiefs Association California Narcotics Officers Association California Peace Officers' Association California Police Chiefs Association; California State Sheriffs' Association California Statewide Law Enforcement Association City of Oakley City of West Covina **Cloverdale Police Department** Fraternal Order of Police Law Enforcement Managers' Association Long Beach Police Officers Association Los Angeles Police Protective League Los Angeles Professional Peace Officers Association Peace Officers Research Association of California **Riverside Sheriffs' Association** Sacramento County Deputy Sheriffs' Association

# Attachment 2



# **CPOA ADVOCACY**

# AB 931 FACT SHEET

#### BACKGROUND

In response to the Stephon Clark incident in Sacramento, Assemblywoman Shirley Weber (D-San Diego) in April 2018 <u>announced that she would be amending AB 931</u>, a failed 2017 bill that dealt with suicide prevention resources. This "gut and amend" procedure would remove all of the 2017 language of AB 931 and instead have the bill elevate the current "objectively reasonable" standard for application of lethal force by peace officers to "necessary."

Needless to say, this did not sit well with CPOA. We took numerous press calls the day of the Legislature's announcement, followed by participation in press conference arranged by the California Police Chiefs Association, where CPOA's 1<sup>st</sup> Vice President, Sheriff Jay Varney of Madera County outlined our concerns regarding not only that the bill was introduced, but also regarding the procedure used to introduce the bill. No law enforcement groups were made aware of this bill proposal until the Legislature held their announcement press conference, and the first meeting with Weber's office to review the bill had to be initiated by CPOA.

Several members of CPOA's staff and leadership then met with Dr. Weber's office **at our insistence** to outline our extreme concerns with the bill. Her staff was joined by the ACLU, who felt that AB 931 only made 'minor changes,' and simply served as an interpretation of <u>Graham v. Connor</u>. CPOA obviously disagreed with this interpretation, and argued that changing the legal standard set in place by the United States Supreme Court regulating use of force by peace officers violated the 'equal protection' clauses of both the <u>United States</u> Constitution and California Constitution and simply was neither reasonable nor good public policy.

About a month later, various law enforcement groups met with Dr. Weber herself and her ACLU bill sponsors. We again outlined our thoughts on how AB 931 would drastically change policing in California, and make public safety officers more reactionary, thereby eroding the progress made over the last few decades in innovative and community-oriented policing. Dr. Weber dismissed those sentiments as "scare tactics," but remained committed to ensuring adequate California budget funds for LE de-escalation training.

CPOA's contingency at that meeting again left the Capitol very concerned about a fundamental disagreement of policing and the Dr. Weber's apparent ignorance of the rarity with which lethal force is applied by California law enforcement officers.

#### First Bill Hearing

AB 931 was first heard in the Legislature on June 16<sup>th</sup> in the Senate Public Safety Committee. <u>David P.</u> <u>Mastagni of Mastagni Holstedt (CPOA's LSP provider) testified in the committee on behalf of CPOA</u> and noted how AB 931 violates equal protection and seeks to criminalize officer actions. The bill hearing was particularly harsh towards law enforcement, and the bill passed that committee on a 5-2 vote. The bill was then sent to Senate Appropriations Committee, where it will be heard for fiscal arguments on August 6<sup>th</sup> in Room 4203 of the Capitol.

#### Amends PC 196(b):

(b) A defense to a charge of homicide in violation of Section 192 shall not be available pursuant to this section or Section 197 for a public officer whose conduct is such a departure from the expected conduct of an ordinary prudent or careful officer under the same circumstances as to be incompatible with a proper regard for human life.

#### Amends PC 835a:

(a) The Legislature finds and declares that the authority to use physical force, conferred upon peace officers by this section, is a serious responsibility that must be exercised judiciously and with respect for human rights and dignity and for the sanctity of every human life. The Legislature further finds and declares

(b) Any peace officer who has reasonable cause to believe that the person to be arrested has committed a public offense may use reasonable force to effect the arrest, to prevent escape or to overcome resistance.

(c) A peace officer shall not who makes or attempts to make an arrest shall not be required to retreat or desist from his or her efforts by reason of the resistance or threatened resistance of the person being arrested and shall not be deemed an aggressor or lose his or her right to self-defense by the use of reasonable force to effect the arrest, to prevent escape, or to overcome resistance. However, peace officers shall attempt to control and incident by using time, distance, communications, and available resources in an effort to deescalate a situation whenever it is safe and reasonable to do so. This subdivision shall not be construed to conflict with the limitations of the use of deadly force set forth in subdivision (d) or to prohibit law enforcement agencies from requiring peace officers to employ reasonable alternatives to the use of force or other tactics designed to make arrests without the use of force or with the least amount of force necessary.

#### Defines:

<u>Necessary:</u> given the "totality of the circumstances," **a** *an objectively* reasonable peace officer would conclude that there was no reasonable alternative to the use of deadly force that would prevent imminent death or serious bodily injury to the peace officer or to another person.

<u>Reasonable alternatives</u> include, but are not limited to, verbal communications, warnings, de-escalation, and tactical repositioning.

<u>Totality of the circumstances</u>: includes, but is not limited to, the facts known to the officer at the time, the conduct of the subject and the officer leading up to the use of deadly force, and whether the officer's conduct was consistent with applicable training and policy.

#### Circumstances:

- An officer shall not use deadly force against an individual based on the danger they pose to themselves, where the individual does not pose an imminent threat of serious bodily injury or death to officers or other members of the public.
- An officer may use deadly force against persons fleeing from arrest or imprisonment <u>only when</u> the officer has probable cause to believe that the person has committed, or intends to commit, a felony involving serious bodily injury or death, and there is an imminent risk of serious bodily injury or death to the officer or another person if the subject is not immediately apprehended.

#### CONCERNS ABOUT THE BILL

CPOA is opposed to AB 931 for the following reasons (and more):

- The bill sets the stage for judging the actions of peace officers—often made in fractions of seconds under extreme conditions—to an unreasonable degree of 20/20 hindsight. This is in direct conflict with over four decades of well-developed law, judged by the highest court in the land.
- Restrictions and definition changes contained in the proposed PC 835a would place the use of important non-lethal tools in jeopardy (see proposed PC 835a (b) and (d)(1)(D)).
- The bill does not define "time, distance and communications" as used in PC 835(c).
- AB 931 essentially gives more self-defense legal protection to citizens than it does to peace officers.
- This bill will cause officers to be reactionary, as they will be constantly second-guessing themselves when a situation escalates to force application. In turn, this will potentially cause more injuries to peace officers, who delay in the reasonable application of deadly force under the circumstances, thus exposing themselves to harm by suspects.
- Local training costs for agencies to update their policies and procedures to adhere to the mandates set forth in the bill will be astronomical.
- Overall, AB 931 will completely turn policing in California on its head, and the safety of communities and LE personnel will be a great risk.
- CPOA believes that the legislature could more appropriately and substantively further public and officer safety by fully funding California POST, so officers receive the latest training in such needed areas as Crisis Intervention Techniques and De-escalation principles and attempt to address the failing mental health system in this state.
- CPOA is also very concerned regarding the effect that AB 931, if passed, will have on recruitment and retention of qualified officers who will decline to apply for LEO positions, or remain LEOs, for fear of exposure to criminal and civil liability.
- In addition, CPOA is concerned that AB 931, if passed, will result in "de-policing" by officers. Officers will avoid placing themselves in positions of confrontation with suspects due to their concerns about exposure to criminal and civil liability. This will result in a decline to public safety for members of our communities.
- CPOA is also apprehensive because the passage of AB 931 will likely cause more lawsuits to be filed in Superior Courts, which are already overburdened. Moreover, officers facing lawsuits for use of force filed on state law theories do not have the defense of qualified immunity to shield their actions from civil liability. Qualified immunity is designed to protect officers from civil liability for making reasonable mistakes in the application of force when the law does not clearly establish that their actions would be unconstitutional.
- CPOA is also concerned because peace officers would be subject to uncertainty concerning the meaning of "necessary" until this term is interpreted in a vast array of circumstances by the state courts. Presently, peace officers have the benefit of approximately 40 years of court decisions by both federal and state courts interpreting the meaning of the current standard, "objectively reasonable," governing the application of force.

#### STATISTICS

The following statistics paint a drastically different, and factual story of lethal force encounters and arrests than what is currently being paraded by the Legislature <u>and the media</u>. These statistics demonstrate that with a rising violent crime rate, and an increase in assaults on peace officers with a firearm, that AB 931 is truly dangerous and will put both the public and law enforcement personnel at extreme risk.

CPOA suggests that agencies use these statistics in conversations with your local legislators and public.

- Violent crime for every 100,000 Californians rose 1.5% from 2016-2017.
- The total number of reported criminal complaints against peace officers fell to its lowest since 1987.
- The total number of peace officers assaulted in the line of duty increased from 2016-2017 by 837.
- From 2016 to 2017, the total number of LE officers assaulted with a firearm increased 25.1%, while the number assaulted with a knife or other cutting instrument decreased 9.9%.

# Item 3



# **CITY OF BEVERLY HILLS**

## POLICY AND MANAGEMENT

### MEMORANDUM

то:	City Council Liaison/Legislative/Lobby Committee
FROM:	Cynthia Owens, Senior Management Analyst
DATE:	August 6, 2018
SUBJECT:	California Proposition 10, Local Rent Control Initiative
ATTACHMENT:	<ol> <li>Title and Summary for Proposition 10</li> <li>State Legislative Analyst Office Summary</li> <li>Summary Memo – Shaw/Yoder/Antwih Inc.</li> </ol>

### **INTRODUCTION**

California Proposition 10, the Local Rent Control Initiative (Attachment 1), would repeal the Costa-Hawkins Rental Housing Act ("Costa-Hawkins"), allowing local governments to adopt rent control ordinances regardless of when the rental housing was built.

This item is to request the City Council Liaison/Legislative/Lobby Committee Liaisons (Vice Mayor Mirisch and Councilmember Friedman) consider taking a position on this Initiative.

### DISCUSSION

Costa-Hawkins is a state statute that limits the use of rent control in California. Costa-Hawkins provides that cities cannot enact rent control on:

- (a) housing first occupied after February 1, 1995, and
- (b) housing units where the title is separate from connected units, such as condominiums and townhouses.

Costa-Hawkins also provides that landlords have a right to increase rent prices to market rates when a tenant moves out. Prior to the enactment of Costa-Hawkins, local governments were permitted to enact rent control, provided that landlords would receive just and reasonable returns on their rental properties. The California State Legislature passed Costa-Hawkins in 1995.

Should Proposition 10 pass, it would add the following language to the state's civil code: A city, county, or city and county shall have the authority to adopt a local charter provision, ordinance or regulation that governs a landlord's right to establish and increase rental rates on a dwelling or housing unit.

As proposed, Proposition 10 requires a rent control laws allow the landlord a fair rate of return.

Proponents of Proposition 10 include the Coalition on Affordable Housing, the AIDS Healthcare Foundation (AHF), Alliance of Californians for Community Empowerment (ACCE Action) and Eviction Defense Network (EDN). It has earned the broad support of over 150 labor, housing advocacy, community, and faith-based organizations throughout the state. The proponents

argue that renters in California typically pay 50 percent or more of their monthly income for rent when, according to the federal government, rent should only constitute 30 percent of a family's monthly income.

Other officials, parties, and unions in support of Proposition 10 include, but are not limited to:

- Mayor Eric Garcetti, Los Angels
- Mike Bonin, Los Angeles City Council District 11
- Lindsey Horvath, West Hollywood City Council
- California Democratic Party
- SEIU California

Organizations who oppose Proposition 10 include the California Apartment Association (CAA) and the California Rental Housing Association (CalRHA). A third Political Action Committee, known as No On Prop 10, has also been formed. Should Proposition 10 not pass, then Costa-Hawkins would remain in place and continue to prohibit local governments from enacting rent control on certain buildings. Other officials, parties, or unions opposed to Proposition 10 include, but are not limited to:

- California Republican Party
- Los Angeles Area Chamber of Commerce
- Los Angeles County Business Federation (LA BizFed)

The graphic below depicts the campaign contributions raised by those that support and oppose Proposition 10 as well as the amount of funding they have spent.

#### California Proposition 10 (2018)

Support Committees \$2,360,501.29 \$1,582,059.88	
Opposition Committees \$15,280,342.68 \$1,008,950.79	

Source: Ballotpedia

#### RECOMMENDATION

After discussion of California Proposition 10, Local Rent Control Initiative, the Liaisons may recommend the following actions:

- 1) Support Proposition 10;
- 2) Oppose Proposition 10;
- 3) Remain neutral; or
- 4) Provide other direction to City staff.

Should the Liaisons recommend the City support Proposition 10, then staff can draft a letter for the Mayor to sign as the City Council adopted Legislative Platform contains the following language: *"Support and pursue the repeal of state laws that affect local control on housing and land use."* Additionally, should the Liaisons recommend a resolution in support of Proposition 10, then staff will place the item on a future City Council agenda.

Should the Liaisons recommend the City oppose Proposition 10, then staff will place the item on a future City Council Agenda for concurrence as the position is not supported by the adopted Legislative Platform.

# Attachment 1

#### **Affordable Housing Act**

The People of the State of California do hereby ordain as follows:

#### Section 1. Title.

This Act shall be known and may be cited as "Affordable Housing Act."

#### Section 2. Findings and Declarations.

The People of the State of California hereby find and declare all of the following:

- a) Rents for housing have skyrocketed in recent years. Median rents are higher in California than any other state in the country, and among all 50 states, California has the 4<sup>th</sup> highest increase in rents.
- b) Research by Apartment List indicates that the median rent for a one-bedroom apartment in California is \$1,410, an increase of 4.5% in just one year. A onebedroom apartment in Los Angeles costs \$1,350 per month. In San Francisco, it costs \$2,450. In San Diego, the cost is \$1,560.
- c) The federal government has concluded that rent is not affordable if renters spend more than 30% of their income on housing costs. The State of California has found that more than half of California renter households (3 million) pay more than 30% and one-third of renter households (over 1.5 million) pay more than 50% of their income toward rent.
- d) According to the National Low Income Housing Coalition, a Californian earning minimum wage would have to work 92 hours per week in order to afford to rent an average one-bedroom apartment.
- e) More Californians (5.8 million households) are renting than ever before, because overall home ownership rates in California have fallen to their lowest level since the 1940s, according to the state. One quarter of older millennials (25-34 years of age) still live with their parents. (U.S. Census Bureau)
- f) Statewide labor unions, such as California Nurses Association, Service Employees International Union and the California Teachers Association, have made affordable housing a priority for their members. For example, teachers in California's urban centers are paying 40% to 70% of their salaries on housing and many are being forced to live an hour or more from their jobs in order to afford a home.
- g) Three times as many Californians are living in overcrowded apartments as compared to the U.S. as a whole. (U.S. Census Bureau)

- h) Even though the state represents only 12% of the total U.S. population, California is home to 22% of the nation's homeless population. (California Department of Housing and Community Development)
- i) Homelessness is a major public health issue. People who are homeless are 3 to 4 times more likely to die prematurely and are more likely to have a communicable disease, according to the National Health Care for the Homeless Council.
- j) The Centers for Disease Control and Prevention warn that vulnerable populations face lower life expectancy, higher cancer rates and more birth defects when their homes are displaced due to the gentrification of their neighborhoods.
- k) The increased cost of housing is worsening traffic congestion and harming the environment by forcing commuters to live farther away from their places of employment and increasing commute times. A report by the Pew Charitable Trust noted that the number of Californians who commute more than 90 minutes each way increased by 40% between 2010 and 2015; the increase is a direct result of the dearth of affordable housing near jobs.
- A major factor in California's housing crisis is a 20-year-old law known as the Costa-Hawkins Rental Housing Act. Costa-Hawkins gives permission to landlords of residential apartments and houses to raise rents as much as they want in buildings built after 1995; despite local laws that would otherwise prohibit such increases, landlords in Los Angeles can raise rents as much as they want on buildings built after 1978 and in San Francisco, on buildings built after 1979.
- m) Costa-Hawkins also allows a landlord to raise the rent in any building built before 1995 to the market value when it becomes vacant, and lets the landlord decide what market value is.
- n) Costa-Hawkins prevents cities from implementing laws that keep rents affordable for their residents.

#### Section 3. Purposes and Intent.

The People of the State of California hereby declare the following purposes and intent in enacting this Act:

- a) To restore authority to California's cities and counties to develop and implement local policies that ensure renters are able to find and afford decent housing in their jurisdictions.
- b) To improve the quality of life for millions of California renters and reduce the number of Californians who face critical housing challenges and homelessness.
- c) To repeal the Costa-Hawkins Rental Housing Act.

# Section 4. Affordable Housing Act shall be codified by repealing the following sections of the Civil Code:

Sections 1954.50, 1954.51, 1954.52 and 1954.53 of Chapter 2.7 of Title 5 of Part 4 of Division 3 of the Civil Code are repealed.

# Section 5. Affordable Housing Act shall be further codified by adding the following section to the Civil Code:

Section 1954.54. (a) A city, county, or city and county shall have the authority to adopt a local charter provision, ordinance or regulation that governs a landlord's right to establish and increase rental rates on a dwelling or housing unit.

(b) In accordance with California law, a landlord's right to a fair rate of return on a property shall not be abridged by a city, county, or city and county.

#### Section 6. Liberal Construction

This Act shall be broadly construed to accomplish its purposes.

#### Section 7. Amendment and Repeal

Pursuant to Article II, Section 10, Subdivision (c), of the California Constitution, the Legislature may amend this Act to further its purposes by a statute passed in each house by roll call vote entered in the Journal, two-thirds of the membership concurring, signed by the Governor. No statute restricting or eliminating the powers that have been restored by this Act to a city, county, or city and county to establish residential rental rates shall become effective unless approved by a majority of the electorate.

#### Section 8. Severability

If any provision of this Act or the application thereof to any person or circumstances is held invalid, that invalidity shall not affect other provisions or applications of the Act which can be given effect without the invalid provision or application, and to this end the provisions of this Act are severable.

#### **Section 9. Conflicting Measures**

In the event that this Act and any other measure addressing the authority of local government agencies to establish residential rental rates shall appear on the same statewide election ballot, the provision of the other measure or measures shall be deemed to be in conflict with this Act. In the event that this Act receives a greater number of affirmative votes than another measure deemed to be in conflict with it, the provisions of this Act shall prevail in their entirety, and the other measure or measures shall be null and void.

#### Section 10. Legal Defense

Notwithstanding any other provision of law, if the State, a government agency, or any of its officials fail to defend the constitutionality of this Act, following its approval by the voters, the proponents shall have the authority to intervene in any court action challenging the constitutionality of this Act for the purpose of defending its constitutionality, whether in state or federal court, and whether such action is in any trial court, on appeal, or on discretionary review by the Supreme Court of California or the Supreme Court of the United States. The reasonable fees and costs of defending the action shall be a charge on funds appropriated to the California Department of Justice, which shall be satisfied promptly.

#### Section 11. Effective Date

Except as otherwise provided herein, this Act shall become effective the day after its approval by the voters.

# Attachment 2

### **Proposition 10**

# Expands Local Governments' Authority to Enact Rent Control on Residential Property. Initiative Statute.

#### Yes/No Statement

A YES vote on this measure means: State law would not limit the kinds of rent control laws

cities and counties could have.

A NO vote on this measure means: State law would continue to limit the kinds of rent control

laws cities and counties could have.

# Summary of Legislative Analyst's Estimate of Net State and Local Government Fiscal Impact

• Potential net reduction in state and local revenues of tens of millions of dollars per year in the long term. Depending on actions by local communities, revenue losses could be less or considerably more.

#### **Ballot Label**

Fiscal Impact: Potential net reduction in state and local revenues of tens of millions of

dollars per year in the long term. Depending on actions by local communities, revenue losses

could be less or considerably more.

# BACKGROUND

*Rental Housing Is Expensive in California.* Renters in California typically pay 50 percent more for housing than renters in other states. In some parts of the state, rent costs are more than double the national average. Rent is high in California because the state does not have enough housing for everyone who wants to live here. People who want to live here must compete for housing, which increases rents.

Several Cities Have Rent Control Laws. Several California cities-including Los Angeles,

San Francisco, and San Jose—have laws that limit how much landlords can increase rents for

housing from one year to the next. These laws often are called rent control. About one-fifth of Californians live in cities with rent control. Local rent boards administer rent control. These boards are funded through fees on landlords.

*Court Rulings Limit Local Rent Control.* Courts have ruled that rent control laws must allow landlords to receive a "fair rate of return." This means that landlords must be allowed to increase rents enough to receive some profit each year.

*State Law Limits Local Rent Control.* A state law, known as the Costa-Hawkins Rental Housing Act (Costa-Hawkins), limits local rent control laws. Costa-Hawkins creates three main limitations. First, rent control cannot apply to any single-family homes. Second, rent control can never apply to any newly built housing completed on or after February 1, 1995. Third, rent control laws cannot tell landlords what they can charge a new renter when first moving in.

*State and Local Government Tax Revenues.* Three taxes are the largest sources of tax revenue for the state and local governments in California. The state collects a personal income tax on income—including rent received by landlords—earned within the state. Local governments levy property taxes on property owners based on the value of their property. The state and local governments collect sales taxes on the retail sale of goods.

### PROPOSAL

*Repeals Costa-Hawkins.* The measure repeals the limits on local rent control laws in Costa-Hawkins. Under the measure, cities and counties can regulate rents for *any* housing. They also can limit how much a landlord may increase rents when a new renter moves in. The measure itself does not make any changes to local rent control laws. With a few exceptions, cities and counties would have to take separate actions to change their local laws.

*Requires Fair Rate of Return.* The measure requires that rent control laws allow landlords a fair rate of return. This puts the results of past court rulings into state law.

# **FISCAL EFFECTS**

*Economic Effects.* If communities respond to this measure by expanding their rent control laws it could lead to several economic effects. The most likely effects are:

- To avoid rent regulation, some landlords would sell their rental housing to new owners who would live there.
- The value of rental housing would decline because potential landlords would not want to pay as much for these properties.
- Some renters would spend less on rent and some landlords would receive less rental income.
- Some renters would move less often.

These effects would depend on how many communities pass new laws, how many properties are covered, and how much rents are limited. Voters in some communities have proposed expanding rent control if this measure passes. If many localities enacted strong rent regulation, other economic effects (such as impacts on housing construction) could occur.

*Changes in State and Local Revenues.* The measure's economic effects would affect property tax, sales tax, and income tax revenues. The largest and most likely impacts are:

• *Less Property Taxes Paid by Landlords.* A decline in the value of rental properties would, over several years, lead to a decrease in property tax payments made by owners of those properties.

- *More Sales Taxes Paid by Renters.* Renters who pay less in rent would use some of their savings to buy taxable goods.
- *Change in Income Taxes Paid by Landlords*. Landlords' income tax payments would change in several ways. Some landlords would receive less rental income. This would reduce their income tax payments. On the other hand, over time landlords would pay less to buy rental properties. This would reduce expenses they can claim to lower their income tax payments (such as mortgage interest, property taxes, and depreciation). This would increase their income tax payments. The measure's net effect on income taxes paid by landlords in the long term is not clear.

Overall, the measure likely would reduce state and local revenues in the long term, with the largest effect on property taxes. The amount of revenue loss would depend on many factors, most importantly how communities respond to this measure. If several communities expand moderate rent control to cover most of their rental housing, revenue losses could be in the tens of millions of dollars per year. If few communities make changes, revenue losses would be minor. If many communities pass strong rent control, revenue losses could be in the hundreds of millions of dollars per year.

*Increased Local Government Costs.* If cities or counties create new rent control laws or expand existing ones, local rent boards would face increased administrative and regulatory costs. Depending on local government choices, these costs could range from **very little to tens of millions of dollars** per year. These costs likely would be paid by fees on owners of rental housing.

# Attachment 3



July 30, 2018

To: Cindy Owens, City of Beverly Hills

From: Andrew K. Antwih, Partner, Shaw / Yoder / Antwih, Inc. Melissa Immel, Legislative Advocate, Shaw / Yoder / Antwih, Inc. Tim Sullivan, Legislative Aide, Shaw / Yoder / Antwih, Inc.

#### Re: Proposition 10: Affordable Housing Act.

#### **Introduction and Background**

Proposition 10 is sponsored by the Coalition for Affordable Housing, which was organized by the AIDS Healthcare Foundation and the Alliance of Californians for Community Empowerment (ACCE). Prop 10 would repeal the Costa-Hawkins Rental Housing Act and allow local governments to adopt rent control ordinances. The Costa-Hawkins Act prohibits cities from enacting rent control on properties first occupied after February 1, 1995, and units where the title is separate from other connected units such as condominiums or townhomes. The initiative follows a similar effort in the Legislature to repeal the Act in Assembly Member Bloom's AB 1506, which failed to pass out of the Assembly Housing and Community Development Committee when it was heard in January of this year.

#### **Status of Legislation**

Proposition 10 is on the statewide ballot in California and will be voted on November 6<sup>th</sup>.

#### **Support and Opposition**

Supporters of the bill note the impacts that California's housing crisis is having on renters as rising housing costs drive up rents across the state and more and more people are unable to afford to stay in their homes or live near where they work. The initiative's proponents argue that rent control will allow localities to take steps to keep rental prices affordable and prevent the steep rent increases that force people out of their homes.

Opponents of the measure argue that rent control would further exacerbate California's housing crisis by disincentivizing construction of new multifamily housing. They argue that this would further constrict the housing market which would result in higher rental costs.

#### Support

Coalition for Affordable Housing, Yes on 10 (Sponsor) AIDS Healthcare Foundation (Co-Sponsor) Alliance of Californians for Community Empowerment (Co-Sponsor) Mayor Eric Garcetti (D), Los Angeles Mike Bonin, Los Angeles City Council—District 11 Lindsey Horvath, West Hollywood City Council California Democratic Party AFSCME California PEOPLE California Nurses Association California Teachers Association SEIU California American Federation of State County & Municipal Employees Local 3299 Issues PAC California Nurses Association, California Nurses Association Initiative PAC ACLU-SOUTHERN CALIFORNIA ACLU-Northern California Affordable Homeless Housing Alternatives Affordable Housing Network of Santa Clara County **AFSCME Local 3299** AFT Local 2121 AFT Local 1521 Alameda Renters Coalition Alliance for Community Transit Allies for Life Americans for Democratic Action APAIT (Special Service for Groups) API Equality - LA Arcata Lazy J Homeowners Association Asian Law Alliance ASIAN PACIFIC ENVIRONMENTAL NETWORK ASSOCIATED STUDENTS OF UC SANTA BARBARA **BEND THE ARC - SOUTHERN CALIFORNIA** BEVERLY HILLS RENTERS ALLIANCE **BLACK COMMUNITY CLERGY & LABOR ALLIANCE** CALIFORNIA ALLIANCE FOR RETIRED AMERICANS CALIFORNIA CALLS CALIFORNIA DEMOCRATIC PARTY CALIFORNIA NURSES ASSOCIATION CALIFORNIA PARTNERSHIP CALIFORNIA RURAL LEGAL ASSISTANCE FOUNDATION CALIFORNIA TEACHERS ASSOCIATION CAUSE **CENTER FOR COMMUNITY ACTION &** ENVIRONMENTAL JUSTICE CENTRAL COAST ALLIANCE UNITED FOR A SUSTAINABLE ECONOMY CHERYL WARD MINISTRIES CHINATOWN COMMUNITY FOR EQUITABLE DEVELOPMENT **CLERGY & LAITY UNITED FOR ECONOMIC** JUSTICE - LOS ANGELES (CLUE) COALITION FOR ECONOMIC SURVIVAL COALITION FOR HUMANE IMMIGRANT RIGHTS LOS ANGELES (CHIRLA) COURAGE CAMPAIGN CREATING FREEDOM MOVEMENTS **CRENSHAW SUBWAY COALITION** DELLUMS INSTITUTE FOR SOCIAL JUSTICE DEMOCRATIC SOCIALISTS OF AMERICA, LOS ANGELES

DEMOCRATIC SOCIALISTS OF AMERICA, EAST BAY DEMOCRATIC SOCIALISTS OF AMERICA, ORANGE COUNTY DEMOCRATIC SOCIALISTS OF AMERICA, PENINSULA DEMOCRATIC SOCIALISTS OF AMERICA, SACRAMENTO DEMOCRATIC SOCIALISTS OF AMERICA, SAN DIEGO DEMOCRATIC SOCIALISTS OF AMERICA, SAN FRANCISCO DEMOCRATIC SOCIALISTS OF AMERICA, SILICON VALLEY EAST AREA PROGRESSIVE DEMS EMPLOYEE RIGHTS CENTER SAN DIEGO ENSURING OPPORTUNITY CAMPAIGN TO END POVERTY IN CONTRA COSTA COUNTY EQUITY HOUSING ALLIANCE EVICTION DEFENSE NETWORK FANNIE LOU HAMMER INSTITUTE GAMALIEL CA **GLENDALE TENANTS UNION** GOLDEN STATE MANUFACTURED-HOME **OWNERS LEAGUE** GROUND GAME LA HARVEY MILK LGBT DEMOCRATIC CLUB HOMELESS STUDENT ADVOCATE ALLIANCE HOUSING CALIFORNIA HOUSING LONG BEACH HOUSING NOW! HOUSING RIGHTS COMMITTEE SAN FRANCISCO HUMBOLDT AND DEL NORTE COUNTIES CENTRAL LABOR COUNCIL AFL-CIO HUMBOLDT COUNTY DEMOCRATS HUNGER ACTION COALITION LOS ANGELES HYDE PARK ORGANIZATIONAL PARTNERSHIP FOR EMPOWERMENT INLAND EMPIRE FOR OUR REVOLUTION INLAND EMPIRE UNITED INLAND EMPOWERMENT INNER CITY LAW CENTER LA INNERCITY STRUGGLE **INSTITUTE OF THE BLACK WORLD 21ST** CENTURY INTERNATIONAL SOCIALIST ORGANIZATION INQUILINOS UNIDOS ISLA VISTA TENANTS UNION

JOBS WITH JUSTICE SAN FRANCISCO JUSTICE HOUSE KENWOOD OAKLAND COMMUNITY ORGANIZATION KOREATOWN IMMIGRANT WORKERS ALLIANCE LA CENTER FOR COMMUNITY LAW & ACTION LA FORWARD LATINO ECONOMIC DEVELOPMENT CENTER LA VOICE (PICO AFFILIATE) LAW FOUNDATION OF SILICON VALLEY LEADERSHIP COUNSEL FOR JUSTICE AND ACCOUNTABILITY CENTRAL VALLEY LOS ANGELES ALLIANCE FOR A NEW ECONOMY LOS ANGELES COMMUNITY ACTION NETWORK LOS ANGELES TENANTS UNION MANUFACTURED HOUSING ACTION MILLION VOTER PROJECT MISSION ECONOMIC DEVELOPMENT AGENCY MLK COALITION OF GREATER LA MOBILIZE THE IMMIGRANT VOTE NAPA COUNTY GREEN PARTY NATIONAL ACTION NETWORK - LOS ANGELES NORTH BAY ORGANIZING PROJECT OAKLAND EDUCATION ASSOCIATION (OEA) OAKLAND TENANTS UNION ORANGE COUNTY CIVIC ENGAGEMENT TABLE **ORGANIZE SACRAMENTO** PAINTERS & ALLIED TRADES 36 PASADENA TENANTS UNION PASADENANS ORGANIZING FOR PROGRESS PEOPLE ACTING IN COMMUNITY TOGETHER -PACT SAN JOSE (PICO AFFILIATE) PEOPLE OF COLOR SUSTAINABLE HOUSING NETWORK PEOPLE ORGANIZED FOR WESTSIDE RENEWAL **PICO CALIFORNIA** PLACES IN THE CITY POLICYLINK POMONA ECONOMIC OPPORTUNITY CENTER PROGRESSIVE ALLIANCE (SAN BERNARDINO COUNTY) PROGRESSIVE ASIAN NETWORK FOR ACTION PROPERTY OWNERS FOR FAIR AND AFFORDABLE HOUSING PUBLIC ADVOCATES RICHMOND PROGRESSIVE ALLIANCE RUBICON **RYSE YOUTH CENTER** 

SAN BERNARDINO YOUNG DEMOCRATS SAN DIEGO CENTRAL COMMITTEE OF THE PEACE AND FREEDOM PARTY OF CA SAN DIEGO COUNTY PEACE AND FREEDOM PARTY SAN FRANCISCO ANTI-DISPLACEMENT COALITION SAN FRANCISCO TENANTS UNION Scope SEIU LOCAL 1021 SEIU LOCAL 99 SEIU LOCAL 221 SEIU LOCAL 721 SENIOR AND DISABILITY ACTION SILICON VALLEY DE-BUG SOCIAL SECURITY WORKS SOJOURNER TRUTH PRESBYTERIAN CHURCH SOLIDARITY - BAY AREA SOUTHERN CHRISTIAN LEADERSHIP CONFERENCE-SOUTHERN CALIFORNIA STRATEGIC ACTIONS FOR A JUST ECONOMY TENANTS TOGETHER THAI COMMUNITY DEVELOPMENT CENTER THE EAST OAKLAND COLLECTIVE TRUST SOUTH LA UC BERKELEY YOUNG DEMOCRATIC SOCIALISTS OF AMERICA (YDSA) UC STUDENT-WORKERS UNION UAW 2865 **UFCW 770** UNION DE VECINOS UNITE HERE 11 UNITE HERE 2850 UNITED FOR HOUSING JUSTICE (SF) UNITED TEACHERS OF LOS ANGELES (UTLA) **URBAN HABITAT** VENICE COMMUNITY HOUSING CORPORATION WAREHOUSE WORKER RESOURCE CENTER WELLSTONE DEMOCRATIC RENEWAL CLUB WESTERN CENTER FOR LAW AND POVERTY WOMEN ORGANIZED TO RESPOND TO LIFE-THREATENING DISEASES (WORLD) Y VOTE

#### Opposition

California Apartment Association, Californians for Responsible Housing PAC California Rental Housing Association, Californians for Affordable Housing PAC No on Prop 10 PAC California Republican Party Michael K. Hayde, including Western National Group & Affiliated Entities Essex Property Trust, Inc., and Affiliated Entities **Equity Residential** Spieker Companies, Inc. Avalonbay Communities, Inc. California Council for Affordable Housing TELACU AMCAL Multi-Housing **Urban Housing Communities GTM Holdings** JH Stark Companies The Pacific Companies **Highridge Costa Housing Partners** Veterans of Foreign Wars, Department of California American Legion, Department of California Military Officers Association of America, California Council of Chapters AMVETS, Department of California American G.I. Forum of California National Guard Association of California Veterans Services Supportive Services Agency, Inc. (VSSA) of Silicon Valley LeadingAge California Civil Justice Association of California California State Conference of the NAACP State Building and Construction Trades Council of California Los Angeles/Orange Counties Building & **Construction Trades Council** CalAsian Chamber of Commerce Greater Los Angeles African American Chamber Sacramento Asian Pacific Chamber of Commerce California Chamber of Commerce Los Angeles Area Chamber of Commerce Los Angeles County Business Federation (LA BizFed) The Silicon Valley Organization Inland Empire Economic Partnership (IEEP)

Los Angeles Business Council **Bay Area Council** Innovation Tri-Valley Leadership Group Valley Industry and Commerce Association Central City Association of Los Angeles California Business Properties Association California Mortgage Bankers Association Santa Cruz County Business Council Greater Bakersfield Chamber of Commerce Fresno Chamber of Commerce Sacramento Metropolitan Chamber of Commerce San Ramon Chamber of Commerce Sacramento Regional Builders Exchange **Oxnard Chamber of Commerce** El Dorado County Chamber of Commerce Pleasanton Chamber of Commerce Chico Chamber of Commerce Building Industry Association – LA/Ventura United Chambers of Commerce of the San Fernando Valley Region

# <u>Item 4</u>



# **CITY OF BEVERLY HILLS**

## POLICY AND MANAGEMENT

### MEMORANDUM

TO:	City Council Liaison/Legislative/Lobby Committee
FROM:	Cindy Owens, Senior Management Analyst
DATE:	August 6, 2018
SUBJECT:	State Senate Bill 822 – Communications: Broadband Internet Access Service
ATTACHMENT:	1. Summary Memo – Senate Bill 822

A verbal presentation will be provided by Andrew Antwih with Shaw/Yoder/Antwih Inc. on the attached memo.

After discussion of State Senate Bill 822 – Communications: Broadband Internet Access Service, the Liaisons may recommend the following actions:

- 1) Support Senate Bill 822;
- 2) Oppose Senate Bill 822;
- 3) Remain neutral; or
- 4) Provide other direction to City staff.

# Attachment 1



July 30, 2018

To: Cindy Owens, City of Beverly Hills

From: Andrew K. Antwih, Partner, Shaw / Yoder / Antwih, Inc. Melissa Immel, Legislative Advocate, Shaw / Yoder / Antwih, Inc. Tim Sullivan, Legislative Aide, Shaw / Yoder / Antwih, Inc.

#### Re: SB 822 (Wiener) Communications: Broadband Internet Access Service.

#### \*This memo reflects the bill as currently in print. Significant amendments to this bill will be submitted on Monday, August 6<sup>th</sup> to realign the bill with the author's original intent.\*

#### Introduction and Background

Senator Wiener's SB 822 aims to establish protections for net neutrality principles in California. The bill has undergone much debate and various amendments. The original version of SB 822 (Wiener) would have prohibited internet service providers (ISPs) from taking certain actions that violate the principles of "net neutrality." The bill was introduced in response to the Federal Communications Commission's (FCC) decision to repeal their "net neutrality rules," which went into effect on June 11, 2018. The bill in its original form would have placed numerous restrictions on ISPs regarding how they can handle data on their networks. Now, the bill applies more narrowly to ISPs engaged in providing broadband internet access service, which the bill defines as "a mass-market retail service by wire or radio provided in California that provides the capability to transmit data to, and receive data from, all or substantially all Internet endpoints, but excluding dial-up Internet access service." Additionally, the bill "also encompasses any service provided to customers in California that provides a functional equivalent of that service or that is used to evade the protections set forth in this chapter."

Specifically, in its current form, this bill would:

- Prohibit ISPs engaged in providing broadband internet access service from engaging in the following activities:
  - Blocking lawful content, applications, services, or non-harmful devices, subject to reasonable network management practices.
  - Impairing or degrading lawful internet traffic by content, application, service or use of a nonharmful device, subject to reasonable network management practices
  - Engaging in paid prioritization.
  - Unreasonably interfering with, or disadvantaging either an end user's ability to select, access, and use broadband internet access service.
  - Failing to publicly disclose their network management practices so that consumers can make informed choices about their service provider.
  - Requiring monetary or other consideration from edge providers for access to an ISP's end users.
- Define "reasonable network management" as "a network management practice that primarily has a technical network management justification, but does not include other business

practices. A network management practice is reasonable if it is primarily used for, and tailored to, achieving a legitimate network management purpose."

- Prohibit public entities from contracting with ISPs that do not certify under penalty of perjury that they are in full compliance with the provisions of this bill.
- Allow consumers to avail themselves of the legal protections from deceptive and unfair marketing and sales practices afforded them by the CLRA.

Provisions in previous versions of the bill would have:

- Prohibited ISPs from engaging in the following activities:
  - Slowing down or speeding lawful internet traffic based on source destination, content, or service.
  - Selectively zero-rating some internet content, services, or devices or zero-rating in exchange for consideration or payment.
  - Third-party paid prioritization.
  - Selectively zero-rating some internet content, services, or devices or zero-rating in exchange for consideration or payment.
    - Zero-rating is a practice that allows customers to access certain apps or internet content without having it count towards their data limit.
  - Deceptive marketing that misrepresents the treatment of internet traffic or content to its customers.
- Authorized a public entity to void a contract entered into with an ISP that was subsequently discovered to be engaging in prohibited practices.

#### Status of Legislation

SB 822 (Wiener) has been referred to the Assembly Appropriations Committee where it has yet to be heard. The bill previously passed out of the Assembly Communications and Conveyance Committee on an 8-2 vote with three members not voting. The bill received what the author characterized as "hostile" amendments. The bill was then referred to the Assembly Privacy and Consumer Protection Committee where it passed on an 8-2 vote. The author has stated that he is working to restore the bill to its prior "strong form" and has stated that he is willing to withdraw the bill if that does not happen, as he has "no desire to pass a fake net neutrality bill." On July 5<sup>th</sup> Senator Wiener held a press conference with Senator de León, Assembly Member Santiago, and Assembly Member Bonta to announce a deal to move forward with a proposal more in-line with previous versions of the bill.

#### **Support and Opposition**

The author argues that his original bill would have put "California at the forefront of ensuring an open internet," and that it would have established enforceable net neutrality standards that would ensure that access to the internet is content-neutral. Proponents of the original bill argue that with the repeal of the FCC's net neutrality rules, the onus is now upon the State to step in to preserve a free and open Internet.

The bill is opposed by business groups and broadband internet service providers. They argue that the bill is more restrictive than the repealed FCC net neutrality rules. They also oppose establishing state-level net neutrality requirements. Additionally, they argue that the bill is inconsistent with the federal regulatory framework, is preempted by federal law, and will result in costly litigation. Moreover, opponents specifically objected to the provisions restricting zero-rating in the previous bill.

Support (prior version, unless noted otherwise)

18MillionRising.Org 3scan **8Circuit Studios** Alliance of Californians for Community Empowerment (ACCE) Action Access Humboldt American Civil Liberties Union (ACLU) California Ad Hoc Labs AdRoll **ADT Security Services** American Federation of Labor and Congress of Industrial Organizations (AFL-CIO) American Sustainable Business Council Angel Investment Capital **AppliedVR** Asian Americans Advancing Justice Bay Area Student Activists (support if amended) California Association of Competitive Telecommunications Companies (CALTEL) California Association of Nonprofits California Clean Money Campaign California Common Cause California Conference Board California Educational Technology Professionals Association (CETPA) California Faculty Association California Freedom Coalition **California Labor Federation** California Low-Income Consumer Coalition California Public Interest Research Group **California State Student Association California Teamsters Public Affairs Council California Voices for Progress** CallFire Canvas CCTV Center for Media & Democracy CD 4 Indivisible Network Center for Democracy & Technology Center for Media Justice Center for Media Justice **Center for Rural Strategies** Chute City and County of San Francisco, Mayor Mark E. Farrell City of Emeryville, Mayor John Bauters City of Los Angeles, Mayor Eric Garcetti City of Oakland, Mayor Libby Schaaf City of Sacramento, Mayor Darrell Steinberg City of San Jose, Mayor Sam Liccardo **Climate Solutions Net** Coalition for Human Immigrant Rights (CHIRLA) **Cogent Communications** 

Color of Change **Common Cause Common Sense Kids Action Computer-Using Educators Community Tech Network** Consumer Attorneys of California **Consumer Union** Contextly County of San Mateo County of Santa Clara **Courage Campaign Creative Action Network** CreaTV San Jose **CREDO** Action Daily Kos Degreed **Demand Progress Action Democracy for America Disability Rights Educations and Defense Fund DLT Education** DroneTV.Com Electronic Frontier Foundation (EFF) Engine Engineers and Scientists of California (ESC) **Equal Rights Advocates** Etsv Evensi EveryLibrary Expa Faithful Internet Fight for the Future Flip The Fourth Founder Academy Foursquare FREE GEEK **Free Press** Friends of the Millbrae Public Library Girl Groove GitHub **GoGo Technologies** Golden Greenpeace USA Gusto Hackers/Founders **Heartwood Studios** HelloSign **High Fidelity** Homebrew

Honorable Anna G. Eshoo, Member of Congress Honorable Dave Jones, State Insurance Commissioner (current version) Honorable Nancy Pelosi, Member of Congress lfixit **INCOMPAS** Indivisible CA-25 Simi Valley Porter Ranch Indivisible Beach Cities Indivisible CA: StateStrong Indivisible CA-33 Indivisible CA-43 Indivisible Chapter Change Begins With ME Indivisible North San Diego County Indivisible Sacramento Indivisible San Diego Central Indivisible San Diego Districts 52/53 Indivisible Santa Cruz Indivisible Sausalito Indivisible San Francisco Indivisible Sonoma County Inflect International Federation of Professional & Technical Engineers (IFPTE) Local 21 AFL-CIO **Internet Creators Guild** Jockeys Guild Kaizena Karma+ Latino Coalition for a Healthy California Libib, Inc. Loungebuddy Mallonee & Associates Manargy May First/People Link Mechanics' Institute Library Media Alliance Media Mobilizing Project Medium Milo Magnus Mindhive MinOps Miracle Mile Democratic Club Mobile Citizen National Consumer Law Center National Digital Inclusion Alliance National Hispanic Media Coalition New America's Open Technology Institute NextGen California New Media Rights Nonprofit Technology Network Normal Heights Indivisible

**Oakland Privacy** Office of Ratepayer Advocates - ORA Onfleet Oregon Citizens' Utility Board OpenMedia Pacific Community Solutions, Inc. Pactio Patreon **PEN** America **People Demanding Action** Pilotly Point.com **Privacy Rights Clearinghouse Progressive Technology Project** Public Knowledge Reddit REELY RootsAction.Org San Bernardino County District Advocates for Better Schools San Francisco Unified School District SEIU California Service Employees International Union California (SEIU) Shotwell Labs Silicon Harlem Small School Districts' Association Sonos **Starsky Robotics** SumOfUs SV Angel Tech Goes Home Tersorio The Butcher Shop The Greenlining Institute The Monger The Run Experience The Utility Reform Network (TURN) **Tostie Productions** Twilio UFCW Western State Council Underdog Media United Auto Workers, Local 5810 United Food and Commercial Workers International Union (UFCW) UNITEHERE! Unwired Upgraded Utility Workers Union of America AFL-CIO Venntive VividSeats

Western Center on Law and Poverty Woopie Media World Wide Web Foundation Writers Guild of America West Numerous Individuals

**Opposition** (prior version, unless noted otherwise)

Advancing The Seed, Inc. AT&T (current version) BizFed Los Angeles County California Asian Pacific Chamber of Commerce California Cable & Telecommunications Association (current version) California Chamber of Commerce (current version) CalCom (current version) California Hispanic Chamber of Commerce California Latino Leadership Institute California Manufacturers & Technology Association (current version) CenturyLink (current version) Civil Justice Association of California (current version) Coachella Valley Economic Partnership **Congress of California Seniors** Consolidated Communications Inc. (current version) CTIA (current version) Frontier Communications (current version) Greater Coachella Valley Chamber of Commerce Jesse Miranda Center for Hispanic Leadership Latin Business Association Latino Coalition for Community Leadership Los Angeles Area Chamber of Commerce Macedonia Community Development Corporation **Mexican American Opportunity Foundation** Mexican American Opportunity Foundation National Asian American Coalition National Diversity Coalition NCTA - The Internet & Television Association North Orange County Chamber **OASIS** Center International **Orange County Business Council** Organization for Chinese Americans – East Bay San Gabriel Valley Economic Partnership (current version) Small Business Development Corporation of Orange County Southern Christian Leadership Conference of Southern California Sprint (current version) The Chamber Greater Coachella Valley (current version) The Chamber of Commerce Alliance of Ventura and Santa Barbara Counties T-Mobile (current version)

TracFone (current version)

USTelecom Valley Industry and Commerce Association Verizon (current version) Two individuals

## <u>Item 5</u>



### CITY OF BEVERLY HILLS

### POLICY AND MANAGEMENT

### MEMORANDUM

то:	City Council Liaison/Legislative/Lobby Committee
FROM:	Cindy Owens, Senior Management Analyst
DATE:	August 6, 2018
SUBJECT:	State Senate Bill 765 (Wiener) Planning and Zoning: Streamlined Approval Process
ATTACHMENT:	<ol> <li>League of California Cities Alert</li> <li>Summary Memo – Senate Bill 765</li> </ol>

On June 25, 2018, the City received an email from the League of California Cities requesting cities oppose three bills that seek to undermine local land use authority. These bills are:

- SB 765 (Wiener) Planning and Zoning: Streamlined Approval Process
- J SB 828 (Wiener) Regional Housing Needs Allocation (RHNA)
- J SB 831 (Wieckowski) Accessory Dwelling Units (ADU)

Of these three bills, the City has already opposed SB 828 and SB 831 was held in Committee without a recommendation. As such, SB 831 is considered a dead bill.

The City's state lobbyist, Shaw/Yoder/Antwih Inc., will provide a brief verbal presentation to the Liaisons. After discussion of SB 765, the Liaisons may recommend the following actions:

- 1) Support Senate Bill 765;
- 2) Oppose Senate Bill 765;
- 3) Remain neutral; or
- 4) Provide other direction to City staff.

### **Cindy Owens**

From:	Jeff Kiernan <jkiernan@cacities.org></jkiernan@cacities.org>
Sent:	Monday, June 25, 2018 2:28 PM
То:	Jeff Kiernan
Subject:	Housing Bill Action Alert

Good Afternoon Mayors, Council Members & City Managers,

The League is opposing three housing bills that will be heard this Wednesday in the Assembly Local Government committee. Please take a look at the action alert below and consider placing a call into your legislator, especially if you are represented by Assembly Member Bloom who sits on this committee.

Please let me know if you have any questions, Jeff

### **ACTION ALERT!**

### **Oppose Three Bills That Would Undermine Local Land Use Authority**

#### Background:

The Assembly Committee on Local Government will meet on Wednesday, June 27<sup>th</sup> at 1:30pm to vote on three key Senate bills. These measures not only seek to limit local land use authority, but also change the rules again while cities are actively implementing last year's 15 bill "housing package."

### **<u>SB 765 (Wiener)</u>** Planning and Zoning: Streamlined Approval Process

This measure makes a number of changes to the streamlining approval process as mandated by SB 35 (Wiener), Chapter 366, Statutes of 2017. Most notably, this measure expands the by-right approval process to include housing projects that contain 50% or more units affordable to households making below 120% of area median income. Additionally, SB 765 requires the nonresidential portion of a mixed-use project to be subject to the streamlined and ministerial approval process.

### **<u>SB 828 (Wiener)</u>** Regional Housing Needs Allocation (RHNA)

This measure requires a local jurisdiction to plan and accommodate 125% of RHNA. Local jurisdictions must identify 25% more sites suitable for housing development in their Housing Element. Additionally, SB 828 adds criteria to the methodology for the comprehensive assessment for unmet housing need. This measure also contains language that suggests that the housing need projection is a housing production mandate.

### SB 831 (Wieckowski) Accessory Dwelling Units (ADU)

This measure requires ministerial approval of ADUs on any lot that allows for the construction of a home. Local agencies must act within 60 days of submitted application or the application is deemed approved. Additionally, SB 831 prohibits minimum lot size requirements unless specific findings are made that identify adverse public safety impacts.

### **ACTION**

The Assembly Committee on Local Government will hear SB 765, SB 828, and SB 831 on Wednesday, June 27<sup>th</sup> at 1:30 pm!

It is critical that cities take action and oppose SB 765, 828, and SB 831.

It would be helpful for cities to do the following:

- 1) Call the members of the Assembly Committee on Local Government *(see list below and talking points)*
- 2) Call your legislator (talking points below)

### Assembly Committee on Local Government Members

Asm. Cecilia Aguiar-Curry (916) 319-2004	Asm. Timothy Grayson (916) 319-2014
Asm. Marie Waldron (916) 319-2075	Asm. Tom Lackey (916) 319-2036
Asm. Richard Bloom (916) 319-2050	Asm. Luz Rivas (916) 319-2039
Asm. Anna Caballero (916) 319-2030	Asm. Randy Voepel (916) 319-2071
Asm. Jesse Gabriel (916) 319-2045	

Your legislators' contact information can be found here: <u>http://findyourrep.legislature.ca.gov/</u>.

### **Talking Points:**

### SB 765 (Wiener) Planning and Zoning: Streamlined Approval Process

- Contrary to how it is being presented, SB 765 is not a cleanup bill.
- SB 765 expands SB 35 streamlining even though the law has only been on the books for six months. There is no need to change the law before we know if it even works.
- ) Cities need time to implement the 15 bill "housing package" that passed last year.
- Changing the rules of the game again, will not lead to more housing production.

### SB 828 (Wiener) Regional Housing Needs Allocation (RHNA)

- A city's RHNA is the correct number or not. SB 828 arbitrarily inflates that allocation by 25% and requires all cities to identify 125% of their RHNA.
- J It will be very difficult for cities to identify enough adequate sites to fulfill the 125% requirement.
- Changes to the site identification process that occurred last year, now requires a new analysis demonstrating that a site is adequate. Cities with little vacant land will struggle to find sites that satisfy the new law.
- ) RHNA is a planning and zoning process NOT a housing production mandate. Cities don't build homes.

### SB 831 (Wieckowski) Accessory Dwelling Units (ADU)

- ) Enough with ADU bills. This is the third year in a row for comprehensive changes to ADU law.
- ) Cities need time to update their ordinances just to comply with the bills from last year.
- ) SB 831 precludes lot size minimums even for legitimate reasons.
- Allows an ADU or ADU conversion on any residential or mixed use parcel, with limited ability to regulate for health and safety reasons.
- Under this bill, cities would be prohibited from requiring an owner to occupy one of the dwellings. This would allow investors to buy numerous properties and add multiple ADUs to each, and rent all of the units. This is much different than a "granny flat" or "in-law quarters" located in someone's backyard.

Jeffrey Kiernan

Regional Public Affairs Manager League of California Cities® 8581 Santa Monica Blvd. #325 West Hollywood, CA 90069 Cell: (310) 630-7505



July 12, 2018

To: Cindy Owens, City of Beverly Hills

From: Andrew K. Antwih, Partner, Shaw / Yoder / Antwih, Inc. Melissa Immel, Legislative Advocate, Shaw / Yoder / Antwih, Inc. Tim Sullivan, Legislative Aide, Shaw / Yoder / Antwih, Inc.

### Re: SB 765 (Wiener) Planning and zoning: streamlined approval process.

### Introduction and Background

SB 765 was introduced by Senator Wiener and is a follow-up bill to his SB 35 (Wiener, Chapter 366 Statutes of 2017), which was part of the 15-bill housing package signed into law by Governor Brown in 2017.

SB 35 (Wiener, Chapter 366 Statutes of 2017) established a streamlined approval process for infill projects with two or more residential units in cities and counties that have failed to produce sufficient housing to meet their RHNA numbers. The streamlined approval process requires certain levels of affordable housing to be included in the housing development. To receive the streamlined process for housing developments, the developer must meet various requirements. Local governments must provide written documentation to the developer if there is a failure to meet the specifications for streamlined approval, within specified periods of time. If the city or county does not meet those deadlines, the development shall be deemed to satisfy the requirements for streamlined approval.

SB 765 (Wiener) would clarify that the parking standard provisions limiting the authority of local governments to impose parking standards or requirements on an approved streamlined development contained in SB 35 (Wiener, Chapter 366 Statutes of 2017) are applicable strictly to automobile parking. The bill would also provide that CEQA does not apply to actions taken by a state agency or local government to provide financial assistance to housing developments for very low-, low-, or moderate-income households that have received streamlined approval.

### **Status of Legislation**

SB 765 (Wiener) is current in the Assembly Appropriations Committee and has not yet been set for a hearing.

### **Support and Opposition**

SB 765 (Wiener) is supported by San Francisco based real estate developer BRIDGE Housing, who argues that the clarifications in the bill would help more housing projects meet their potential while also enticing future projects to utilize the tools that SB 35 (Wiener, Chapter 366 Statutes of 2017) provides.

The bill is opposed by a variety of housing advocacy organizations who argue that the bill constitutes more than a "clean-up" of SB 35 (Wiener, Chapter 366 Statutes of 2017) and that the bill should be vetted through a more thorough stakeholder process next year.

Both of these arguments were submitted prior to the most recent set of substantial amendments to the bill and may not reflect the organization's position on the bill currently in print.

Support

**BRIDGE Housing** 

### Opposition

Alliance for Community Transit-Los Angeles (unless amended) American Planning Association, California Chapter California Rural Legal Assistance Foundation (unless amended) Housing California (unless amended) Public Advocates Public Counsel (unless amended) Public Interest Law Project (unless amended) PolicyLink Tenants Together Western Center on Law & Poverty (unless amended)

## Item 6



### CITY OF BEVERLY HILLS

### POLICY AND MANAGEMENT

### MEMORANDUM

то:	City Council Liaison/Legislative/Lobby Committee
FROM:	Cindy Owens, Senior Management Analyst
DATE:	August 6, 2018
SUBJECT:	Assembly Bill 2544 (Lackey) Parking penalties
ATTACHMENT:	1. Summary Memo – Assembly Bill 2544

A verbal presentation will be provided by Andrew Antwih with Shaw/Yoder/Antwih Inc. on the attached memo.

After discussion of Assembly Bill 2544 (Lackey) Parking penalties, the Liaisons may recommend the following actions:

- 1) Support Assembly Bill 2544;
- 2) Oppose Assembly Bill 2544;
- 3) Remain neutral; or
- 4) Provide other direction to City staff.



July 16, 2018

To: Cindy Owens, City of Beverly Hills

From: Andrew K. Antwih, Partner, Shaw / Yoder / Antwih, Inc. Melissa Immel, Legislative Advocate, Shaw / Yoder / Antwih, Inc. Tim Sullivan, Legislative Aide, Shaw / Yoder / Antwih, Inc.

### Re: AB 2455 (Lackey) Parking penalties.

### Introduction and Background

Last year, the Legislature passed and the Governor signed AB 503 (Lackey, Chapter 741, Statutes of 2017), to help address the cycle of debt that can be created by unpaid parking tickets. The law proposes to do this by requiring agencies to provide indigent people with a payment plan for unpaid parking tickets that waives late fees, prior to asking DMV to collect their unpaid parking debt, starting on July 1, 2018.

AB 2455 (Lackey) would require processing agencies, starting on July 1, 2018, to provide a payment plan option and waiver of late fees to indigent persons prior to sending an itemization of unpaid parking penalties to the Department of Motor Vehicles (DMV), regardless of the date on which the ticket was issued. The bill currently contains an urgency measure, so these new provisions will apply as soon as the bill is passed.

### Status of Legislation

AB 2544 (Lackey) is currently in the Senate Appropriations Committee; the bill has not yet been set for a hearing.

### Support and Opposition

Supporters of the measure argue that it is necessary to help low-income drivers pay off their parking tickets in reasonable monthly amounts so that they will be able to get their vehicles registered and prevent undue economic hardship.

The cities and local agencies in opposition to the measure argue that they have already invested significant amounts of time and effort into collecting these past due ticket fees and if the late fees are waived, they would have to absorb those losses.

#### Support

Western Center on Law and Poverty (sponsor) ACLU Safer Streets Los Angeles

**Opposition** California Public Parking Association City of Long Beach City of Sacramento League of California Cities

# <u>Item 7</u>



### **CITY OF BEVERLY HILLS**

### POLICY AND MANAGEMENT

### MEMORANDUM

то:	City Council Liaison/Legislative/Lobby Committee
FROM:	Cindy Owens, Senior Management Analyst
DATE:	August 6, 2018
SUBJECT:	Assembly Bill 3232 (Friedman) Zero Emissions Buildings and Sources of Heat Energy
ATTACHMENT:	<ol> <li>Opposition Letter from LA County Solid Waste Management Committee</li> <li>Summary Memo – Assembly Bill 3232</li> </ol>

On July 10, 2018, the City received an email from the Los Angeles County Solid Waste Management Committee/Integrated Waste Management Task Force requesting cities oppose unless amended Assembly Bill 3232 (Friedman) Zero Emissions Buildings and Sources of Heat Energy ("AB 3232"). A copy of their letter of opposition is attached (Attachment 1).

The City's state lobbyist, Shaw/Yoder/Antwih Inc., will provide a brief verbal presentation to the Liaisons (Attachment 2). After discussion of AB 3232, the Liaisons may recommend the following actions:

- 1) Support Assembly Bill 3232;
- 2) Oppose Assembly Bill 3232;
- 3) Remain neutral; or
- 4) Provide other direction to City staff.



LOS ANGELES COUNTY SOLID WASTE MANAGEMENT COMMITTEE/ INTEGRATED WASTE MANAGEMENT TASK FORCE 900 SOUTH FREMONT AVENUE, ALHAMBRA, CALIFORNIA 91803-1331 P.O. BOX 1460, ALHAMBRA, CALIFORNIA 91802-1460 www.lacountyiswmtf.org

July 10, 2018

The Honorable Anthony J. Portantino, Chair Senate Committee on Appropriations State Capitol, Room 2206 Sacramento, CA 95814

Dear Senator Portantino:

### OPPOSE UNLESS AMENDED ASSEMBLY BILL 3232 (FRIEDMAN) AS AMENDED MAY 29, 2018 – ZERO-EMISSIONS BUILDINGS AND SOURCES OF HEAT ENERGY

The Los Angeles County Solid Waste Management Committee/Integrated Waste Management Task Force (Task Force) **opposes** Assembly Bill 3232 (AB 3232), as amended May 29, 2018, **unless amended** to address the concerns expressed in this letter.

AB 3232 requires the California Energy Commission (CEC) to assess the potential for the state to reduce the emissions of greenhouse gases in the state's residential and commercial building stock by at least 40 percent below 1990 levels by January 1, 2030.

As a proponent of measures that promote the expansion of renewable natural gas (RNG) markets, the Task Force is concerned that this bill seeks a large-scale transition away from gas to electric. This may significantly undermine efforts by the cities and counties to achieve the 75 percent organic waste disposal reduction mandated by Senate Bill 1383 (Lara – 2016) while limiting jurisdictions and industry efforts to develop markets for the needed infrastructure (at a cost in excess of \$3 Billion) for generation of renewable energy such as biogas/biomethane/biofuel for use in new and existing residential and commercial buildings.

The Task Force strongly requests the bill's mandated integrated energy policy reports assessment and analysis of the supply of energy by fuel type be specified to include assessment of the greenhouse gases produced by the total life cycle of each fuel type: electricity produced from multiple sources including but not limited to coal, natural gas from fracking, and RNG from post diverted organic waste. This analysis ought to include not only the greenhouse gases from the actual production of electricity, but total life-cycle analysis of the production of the fuel source such as through mining, transportation, and

The Honorable Anthony J. Portantino July 10, 2018 Page 2

fracking which contribute additional greenhouse gases. In addition, the analysis for the use of solar energy must also considers the management of solar panels at the end of their useful life which currently, for most part, is limited to land disposal at a hazardous waste landfill. The analysis also need to recognize that RNG can be made from a variety of feedstocks including post diverted organic waste and can be considered carbon negative because it captures more greenhouse gases than it emits. The organic wastes contribute to greenhouse gas emissions if disposed in landfills or land applied decomposition, however these emissions can be eliminated when decomposition is contained in a vessel such as in a biochemical process like anaerobic digestion or a thermochemical means such as gasification.

The Task Force also requests the findings enumerated in Section 1, Subdivision (a), Paragraphs (2), (3), (4), and (6) of the proposed legislation include references for their source so they can be verified; such as "(3) Direct emissions from the combustion of fossil fuels in buildings, primarily for space and water heating, accounts for 10 percent of all emissions of greenhouse gases in California, and "(4) Approximately half of all energy used in buildings in California is in the form of on-site combustion of fossil fuels."

Further, the Task Force request that the term "significant" as used in Section 1, Subdivision (b) of the proposed legislation be defined/quantified.

Pursuant to Chapter 3.67 of the Los Angeles County Code and the California Integrated Waste Management Act of 1989 (AB 939), the Task Force is responsible for coordinating the development of all major solid waste planning documents prepared for the County of Los Angeles and the 88 cities in Los Angeles County with a combined population in excess of ten million. Consistent with these responsibilities and to ensure a coordinated and cost-effective and environmentally sound solid waste management system in Los Angeles County, the Task Force also addresses issues impacting the system on a countywide basis. The Task Force membership includes representatives of the League of California Cities-Los Angeles County Division, County of Los Angeles Board of Supervisors, City of Los Angeles, waste management industry, environmental groups, the public, and a number of other governmental agencies.

The Honorable Anthony J. Portantino July 10, 2018 Page 3

Based on the foregoing, the Task Force **opposes** AB 3232 **unless amended** to address the concerns expressed in this letter. If you have any questions, please contact Mr. Mike Mohajer, a member of the Task Force, at <u>MikeMohajer@yahoo.com</u> or at (909) 592-1147.

Sincerely,

Margaret Clark

Margaret Clark, Vice-Chair Los Angeles County Solid Waste Management Committee/ Integrated Waste Management Task Force and Mayor Pro Tem, City of Rosemead

EC:cso

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cc: Assembly Member Laura Friedman Assembly Member Richard Bloom Assembly Member David Chiu Assembly Member Mark Stone Assembly Senator Benjamin Allen Assembly Senator Henry Stern Each Member and staff of the Senate Committee on Appropriations Committee on Appropriations Staff Director, Mark McKenzie California State Association of Counties League of California Cities – Los Angeles County Division Each member of the Los Angeles County Board of Supervisors Sachi A. Hamai, Los Angeles County Chief Executive Officer San Gabriel Valley Council of Governments South Bay Cities Council of Governments Gateway Cities Council of Governments Westside Cities Council of Governments Each City Mayor and City Manager in the County of Los Angeles Each City Recycling Cordinator in Los Angeles County Each Member of the Los Angeles County Solid Waste Management Committee/Integrated Waste Management Task Force



July 30, 2018

To: Cindy Owens, City of Beverly Hills

From: Andrew K. Antwih, Partner, Shaw / Yoder / Antwih, Inc. Melissa Immel, Legislative Advocate, Shaw / Yoder / Antwih, Inc. Tim Sullivan, Legislative Aide, Shaw / Yoder / Antwih, Inc.

### Re: AB 3232 (Friedman) Zero-emissions buildings and sources of heat energy.

### Introduction and Background

AB 3232 was introduced by Assembly Member Laura Friedman and would require the California Energy Commission (CEC), in consultation with the California Public Utilities Commission (CPUC) and the Air Resources Board (ARB), to assess the potential for reducing the state's greenhouse gas emissions (GHG) from its residential and non-residential building stock. The study would look at the ability to reduce the GHG emissions from these sources by 40% below 1990 levels by 2030.

Specifically, the study would include:

- ) Cost-effective strategies for reducing emissions from space and water heating in new and existing residential and commercial buildings
- ) Challenges posed by reducing GHG emissions from low-income housing, multifamily housing, and high-rise buildings
- Load management strategies that optimize building energy use
- J Impacts of GHG emissions reductions on ratepayers, construction costs, and grid reliability.

### **Status of Legislation**

AB 3232 (Friedman) is currently in the Senate Appropriations Committee and is set to be heard on Monday, August 6<sup>th</sup>.

### **Support and Opposition**

The bill's author notes that California cannot achieve its air quality and GHG emissions reductions goals without reducing GHG emissions from residential and non-residential buildings. The author argues that the state does not have a comprehensive strategy to reduce the emissions from residential and non-residential buildings, particularly from space and water heating fuels.

The bill when initially introduced faced strong opposition from utilities, the business community, and the biofuels sector, who opposed zero-emission buildings which required building electrification rather than a fuel-neutral approach to GHG emissions reduction. The bill was subsequently amended to address these concerns, resulting in the overwhelming majority of those who were opposed removing their opposition.

**Support** Adobe American Institute of Architects, CA Council

American Lung Association in California Arkin Tilt Architects Association for Energy Affordability Ben & Jerry's Bernheim & Dean **BVC** Architects California Building Industry Association Carbon Free Palo Alto Carbon Free Silicon Valley Center for Built Environment, UC Berkeley Center for Sustainable Energy CERES Cliff Bar **Design AVEnues LLC** Earthjustice eBay Efficiency First California Environmental Defense Fund Esherick Homsey Dodge and Davis **Essential Habitat Architecture** Green Cities CA Integral Group Interface Engineering Inc. JLL Local Agency Formation Commission for the County of Los Angeles Marin County Board of Supervisors Menlo Spark **Building Decarbonization, NRDC** Passive House California **Point Energy Innovations** San Francisco Bay Area Physicians for Social Responsibility Rutherford + Chekene SERA Siegel & Strain Architects Sierra Club California Silicon Valley Leadership Group Silverman & Light Southern California Edison Symantec SMUD TEECOM **TLCD** Architecture **Union of Concerned Scientists** Unilever Voices for Progress WRNS Studio

**Opposition** La Quinta City of Diamond Bar

### Item 8



### **CITY OF BEVERLY HILLS**

### POLICY AND MANAGEMENT

### MEMORANDUM

TO:	City Council Liaison/Legislative/Lobby Committee
FROM:	Cindy Owens, Senior Management Analyst
DATE:	August 6, 2018
SUBJECT:	Assembly Bill 2411 (McCarty) as amended on June 12, 2018 – Solid Waste use of Compost: Planning
ATTACHMENT:	<ol> <li>Support If Amended - Letter from LA County Solid Waste Management Committee</li> <li>Summary Memo – Assembly Bill 2411</li> </ol>

On July 11, 2018, the City received an email from the Los Angeles County Solid Waste Management Committee/Integrated Waste Management Task Force requesting cities support if amended or oppose unless amended Assembly Bill 2411 (McCarty) as amended on June 12, 2018 – Solid Waste use of Compost: Planning ("AB 2411"). A copy of their letter is attached (Attachment 1).

The City's state lobbyist, Shaw/Yoder/Antwih Inc., will provide a brief verbal presentation to the Liaisons (Attachment 2). After discussion of AB 2411, the Liaisons may recommend the following actions:

- 1) Support Assembly Bill 2411;
- 2) Oppose Assembly Bill 2411;
- 3) Remain neutral; or
- 4) Provide other direction to City staff.



LOS ANGELES COUNTY SOLID WASTE MANAGEMENT COMMITTEE/ INTEGRATED WASTE MANAGEMENT TASK FORCE 900 SOUTH FREMONT AVENUE, ALHAMBRA, CALIFORNIA 91803-1331 P.O. BOX 1460, ALHAMBRA, CALIFORNIA 91802-1460 www.lacountyiswmtf.org

July 10, 2018

The Honorable Anthony J. Portantino, Chair Senate Committee on Appropriations State Capitol, Room 2206 Sacramento, CA 95814

Dear Senator Portantino:

### SUPPORT IF AMENDED AND OPPOSE UNLESS AMENDED – ASSEMBLY BILL 2411 (MCCARTY) AS AMENDED ON JUNE 12, 2018 – SOLID WASTE: USE OF COMPOST: PLANNING

The Los Angeles County Solid Waste Management Committee/Integrated Waste Management Task Force (Task Force) **supports** Assembly Bill 2411 (AB 2411), as amended on June 12, 2018, provided it is **amended** as indicated in this letter, and **opposes** it **unless amended** as indicated in this letter.

If enacted, AB 2411 would require CalRecycle, on or before December 31, 2019, to develop and implement a plan to maximize the use of compost for slope stabilization and establishing vegetation in the course of providing debris removal services following a fire. It would also require CalRecycle, in coordination with the Department of Transportation, to identify best practices of each of the Department of Transportation's 12 districts regarding the cost-effective use of compost along roadways, and develop a plan to expand the identified best practices to the other districts.

The Task Force supports CalRecycle working with other state agencies to develop a plan for the cost-effective use of compost along roadways and in certain agricultural areas. However, the Task Force opposes the application of compost on "wild lands" which have large natural seed banks that need to germinate, particularly after a wild fire. Compost may prevent seeds from germinating and later sprouting and result in degradation of these natural areas. Therefore, the Task Force recommends amending the bill to include measures to prevent the application of compost on wild lands, but support the use of it along roads and in certain agriculture applications.

Pursuant to Chapter 3.67 of the Los Angeles County Code and the California Integrated Waste Management Act of 1989 (AB 939), the Task Force is responsible for coordinating the development of all major solid waste planning documents prepared for the County of Los Angeles and the 88 cities in Los Angeles County with a

The Honorable Anthony Portantino July 10, 2018 Page 2

combined population in excess of ten million. Consistent with these responsibilities and to ensure a coordinated and cost-effective and environmentally sound solid waste management system in Los Angeles County, the Task Force also addresses issues impacting the system on a countywide basis. The Task Force membership includes representatives of the League of California Cities-Los Angeles County Division, County of Los Angeles Board of Supervisors, City of Los Angeles, waste management industry, environmental groups, the public, and a number of other governmental agencies.

Based on the foregoing, the Task Force **supports** AB 2411 **if amended** to include measures to prevent the application of compost on wild lands and **opposes** AB 2411 **unless amended** to include measures to prevent the application of compost on wild lands. If you have any questions, please contact Mr. Mike Mohajer, a member of the Task Force, at <u>MikeMohajer@yahoo.com</u> or at (909) 592-1147.

Sincerely,

Margaret Clark

Margaret Clark, Vice-Chair Los Angeles County Solid Waste Management Committee/ Integrated Waste Management Task Force and Mayor Pro Tem, City of Rosemead

EC:mq

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CC: Assembly Member Kevin McCarty Each Member and staff of the Senate Committee on Appropriations Committee on Appropriations Staff Director, Mark McKenzie California State Association of Counties League of California Cities – Los Angeles County Division Each member of the Los Angeles County Board of Supervisors Sachi A. Hamai, Los Angeles County Chief Executive Officer San Gabriel Valley Council of Governments South Bay Cities Council of Governments Gateway Cities Council of Governments Westside Cities Council of Governments Each City Mayor and City Manager in the County of Los Angeles Each City Recycling Cordinator in Los Angeles County Each Member of the Los Angeles County Solid Waste Management Committee/Integrated Waste Management Task Force



July 20, 2018

To: Cindy Owens, City of Beverly Hills

From: Andrew K. Antwih, Partner, Shaw / Yoder / Antwih, Inc. Melissa Immel, Legislative Advocate, Shaw / Yoder / Antwih, Inc. Tim Sullivan, Legislative Aide, Shaw / Yoder / Antwih, Inc.

### Re: AB 2411 (McCarty) Solid waste: use of compost: planning.

### Introduction and Background

AB 2411 was introduced by Assembly Member McCarty and would require the Department of Resources, Recycling and Recovery (CalRecycle) to develop and implement a plan to maximize the use of compost for certain specified purposes. According to the Air Resources Board, the end markets for both digested commodities as well as compost are not sufficiently large enough to accommodate California's ambitious waste reduction goals, including a statewide goal of achieving 75% diversion and recycling by 2020, along with organics recycling goals established by SB 1383 (Lara, 2016). AB 2411 (McCarty) is an attempt to bolster the end market for compost by encouraging its use along roadways, slope stabilization projects, and the re-establishment of vegetation in an area following a wildfire.

### Status of Legislation

AB 2411 (McCarty) is currently on the Senate floor. The bill has been ordered to the third reading file and may be taken up when the legislature comes back into session August 6<sup>th</sup>.

### **Support and Opposition**

Supporters of the bill argue that AB 2411 (McCarty) is a win-win for the state since composting is one of the most efficient and cost-effective ways to address climate change by reducing greenhouse gases. Therefore, by further studying innovative ways to make use of compost, California can help ensure a healthy end market while simultaneously spurring private investment in new in-state composting facilities. Supporters of the bill assert that these efforts will create better quality air for healthier Californians and new construction and compost facility jobs.

The bill has no formal opposition and has not received any "No" votes.

### Support

Association of Compost Producers Biodegradable Products Institute Californians Against Waste Central Contra Costa Solid Waste Authority League of California Cities RecycleSmart (Central Contra Costa Solid Waste Authority) Solid Waste Association of North America Western Placer Waste Management Authority

## Item 9



### CITY OF BEVERLY HILLS

### POLICY AND MANAGEMENT

### MEMORANDUM

TO:	City Council Liaison/Legislative/Lobby Committee
FROM:	Cindy Owens, Senior Management Analyst
DATE:	August 6, 2018
SUBJECT:	Senate Bill 1335 (Allen) As Amended on July 2, 2018 – Solid Waste Food Service Packaging State Agencies, Facilities, and Property
ATTACHMENT:	<ol> <li>Support As Amended - Letter from LA County Solid Waste Management Committee</li> <li>Summary Memo – Senate Bill 1335</li> </ol>

On July 12, 2018, the City received an email from the Los Angeles County Solid Waste Management Committee/Integrated Waste Management Task Force requesting cities support as amended (McCarty) as Senate Bill 1335 (Allen) As Amended on July 2, 2018 – Solid Waste Food Service Packaging State Agencies, Facilities, and Property ("SB 1335"). A copy of their letter is attached (Attachment 1).

The City's state lobbyist, Shaw/Yoder/Antwih Inc., will provide a brief verbal presentation to the Liaisons (Attachment 2). After discussion of SB 1335, the Liaisons may recommend the following actions:

- 1) Support Senate Bill 1335;
- 2) Oppose Senate Bill 1335;
- 3) Remain neutral; or
- 4) Provide other direction to City staff.



MARK PESTRELLA, CHAIR MARGARET CLARK, VICE - CHAIR LOS ANGELES COUNTY SOLID WASTE MANAGEMENT COMMITTEE/ INTEGRATED WASTE MANAGEMENT TASK FORCE 900 SOUTH FREMONT AVENUE, ALHAMBRA, CALIFORNIA 91803-1331 P.O. BOX 1460, ALHAMBRA, CALIFORNIA 91802-1460 www.lacountyiswmtf.org

July 12, 2018

The Honorable Lorena Gonzalez-Fletcher, Chair Assembly Committee on Appropriations State Capitol, Room 2114 Sacramento, California 95814

Dear Assembly Member Gonzalez-Fletcher:

### SUPPORT – SENATE BILL 1335 (ALLEN) AS AMENDED ON JULY 2, 2018 – SOLID WASTE: FOOD SERVICE PACKAGING: STATE AGENCIES, FACILITIES, AND PROPERTY

The Los Angeles County Solid Waste Management Committee/Integrated Waste Management Task Force (Task Force) **supports** Senate Bill 1335 (SB 1335), as amended July 2, 2018. If passed, SB 1335 would enact the Sustainable Packaging for the State of California Act of 2018.

SB 1335 would prohibit a food service facility located in a state-owned facility, acting as a concessionaire on state property or under contract to provide food service to a state agency, from dispensing prepared food using a type of food service packaging unless the type of food service packaging is on a list that this bill would require CalRecycle to publish and maintain on its internet website, that contains types of approved food service packaging that are reusable, recyclable, or compostable. The bill would require CalRecycle to regularly, but no less than once every five years, evaluate the list of approved types of food service packaging and would authorize CalRecycle to add or remove types of food service packaging to or from the list based on whether the packaging is, among other factors, recyclable or compostable. The proposed law would be in effect January 1, 2021.

The measure can positively influence the expansion of processing infrastructure for recyclable and compostable materials. By requiring food service packaging that is recyclable or compostable, SB 1335 provides state government the opportunity to expand environmentally preferable procurement and fully embrace its capacity as a consumer of products and services, and as a regulatory entity to provide incentives for waste processors to expand recycling and composting operations.

The Honorable Lorena Gonzalez-Fletcher July 12, 2018 Page 2

Pursuant to Chapter 3.67 of the Los Angeles County Code and the California Integrated Waste Management Act of 1989 (Assembly Bill 939), the Task Force is responsible for coordinating the development of all major solid waste planning documents prepared for the County of Los Angeles and the 88 cities in Los Angeles County with a combined population in excess of ten million. Consistent with these responsibilities and to ensure a coordinated and cost-effective and environmentally sound solid waste management system in Los Angeles County, the Task Force also addresses issues impacting the system on a countywide basis. The Task Force membership includes representatives of the League of California Cities-Los Angeles County Division, County of Los Angeles Board of Supervisors, City of Los Angeles, waste management industry, environmental groups, the public, and a number of other governmental agencies.

Based on the foregoing, the Task Force **supports** SB 1335. If you have any questions, please contact Mr. Mike Mohajer, a member of the Task Force, at <u>MikeMohajer@yahoo.com</u> or at (909) 592-1147.

Sincerely,

Margaret Clark

Margaret Clark, Vice-Chair Los Angeles County Solid Waste Management Committee/ Integrated Waste Management Task Force and Mayor Pro Tem, City of Rosemead

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cc: Senator Benjamin Allen

Each Member and staff of the Assembly Appropriations Committee California State Association of Counties League of California Cities – Los Angeles County Division Each member of the Los Angeles County Board of Supervisors Sachi A. Hamai, Los Angeles County Chief Executive Officer San Gabriel Valley Council of Governments South Bay Cities Council of Governments Gateway Cities Council of Governments Westside Cities Council of Governments Each City Mayor and City Manager in the County of Los Angeles Each City Recycling Cordinator in Los Angeles County Each Member of the Los Angeles County Solid Waste Management Committee/Integrated Wast Management Task Force



### July 17, 2018

To: Cindy Owens, City of Beverly Hills

From: Andrew K. Antwih, Partner, Shaw / Yoder / Antwih, Inc. Melissa Immel, Legislative Advocate, Shaw / Yoder / Antwih, Inc. Tim Sullivan, Legislative Aide, Shaw / Yoder / Antwih, Inc.

### Re: SB 1335 (Allen) Solid waste: disposable food service packaging: state agencies and large state facilities.

### Introduction and Background

In a 2015 report to the legislature on California's ability to meet its statewide solid waste diversion goal of 75% of all in state-generated solid waste by January 1<sup>st</sup>, 2020, CalRecycle detailed how important the role of reducing packaging in the waste stream would be.

SB 1335 was introduced by Senator Allen and would help reduce the amount of food packaging material that makes its way into the waste stream by ensuring that all food service facilities located in a stateowned facility that either act as concessionaires on state property or are under contract to provide food service to a state agency only use approved food service packaging. The list of approved food service packaging would be generated by CalRecycle and will contain foodservice packaging that is reusable, recyclable, or compostable. The list would be evaluated by the department at least once every five years to allow the department to add or remove types of food service packaging. Additionally, the bill would allow CalRecycle to require manufacturers of foodservice packaging to submit data on their products to enable the department to more thouroughly evaluate them.

### **Status of Legislation**

SB 1335 (Allen) is currently in the Assembly Appropriations Committee; the bill has not yet been set for a hearing.

### **Support and Opposition**

Supporters of the measure argue that non-recycled single-use food service packaging contributes to the increasing amounts that communities must spend annually to reduce litter and prevent it from entering state-managed waterways. They also note that there is growing public support for such legislation since 114 jurisdictions have already taken action to limit Styrofoam or other forms of non-recyclable packaging.

Opponents of the bill argue that it would arbitrarily pick winners and losers by creating a list of "approved" types of food service packing while limiting the universe of materials that are initially acceptable. They state that at the least, the bill should be material-neutral. They also point out that the bill requires products to be either "recyclable, compostable, or reusable" but does not provide complete definitions for those terms.

### Support

5 Gyres Institute

Algalita Marine Research and Education California Alliance for Retired Americans California Association of Local Conservation Corps California Coastkeeper Alliance California League of Conservation Voters **Californians Against Waste** The Nature Conservancy Chico Bag City of Arcata Environmental Services Department **Clean River Alliance Clean Water Action** Defenders of Wildlife **Ecology Action Endangered Habitats League Environment California Global Alliance for Incinerator Alternatives** Heal the Bay Los Angeles Alliance for a New Economy Los Angeles City Council Los Angeles County Solid Waste Management Committee/Integrated Waste Management Task Force Mi Familia Vota Monterey Bay Aquarium National Parks Conservation Association Natural Resources Defense Council Northcoast Environmental Center Northern California Recycling Association Physicians for Social Responsibility **Plastic Pollution Coalition Republic Services Rethink Waste** San Francisco Baykeeper Save Our Shores Save the Bay Seventh Generation Advisors Sierra Club California Solana Center for Environmental Innovation Solid Waste Association of California **StopWaste** Surfrider Foundation The Last Plastic Straw The Story of Stuff Project Tri-CED Community Recycling **Trust for Public Land UPSTREAM Policy** WILDCOAST Wishtoyo Chumash Foundation Zero Waste USA

#### Opposition

American Chemistry Council **Americas Styrenics** Association of Plastic Recyclers **Building Owners and Managers Association** Cal Asian Chamber of Commerce California Building Owners and Managers Association California Business Properties Association California Business Roundtable California Chamber of Commerce California Manufacturers and Technology Association California Restaurant Association California Retailers Association **Dart Container Corporation** Foodservice Packaging Institute FluoroCouncil Genpac **INEOS Styrolution** Los Angeles County Business Federation National Federation of Independent Business **NOVA Chemicals** NOVIPAX Pactiv **Plastics Industry Association** South Bay Association of Chambers of Commerce Styrene Information Research Center StyroChem Valley Industry and Commerce Association Western Plastics Association WinCup